

ROTHERHAM BOROUGH COUNCIL
– Report for Adult Independence Health and Well Being Cabinet

1.	Meeting:	Cabinet Member for Adult Independence Health and Well Being
2.	Date:	8 th November 2010
3.	Title:	Shared Lives Adult Placement Scheme
4.	Directorate:	Neighbourhood and Adult Services

5. Summary

- 5.1 It is proposed that the current Adult Placement Shared Lives Scheme administered by the learning disabilities service is extended to all eligible adults. The extension of the existing scheme will support vulnerable adults to develop or maintain their independence in a stable environment, support those leaving residential care and full time education, prevent inappropriate admissions to long term care and provide preparation for independent living.
- 5.2 The funding for the pump priming of this initiative will be provided by the Supporting People Grant for 2010/11. A review will take place at the end of six months to identify the learning and cost benefit analysis with conclusions drawn as to the viability of the continuance of this initiative

6. Recommendations

- 6.1 **That Adult Independence Health and Well Being Cabinet approves the extension of the scheme to enable the provision of placements to all eligible adults.**

7. Proposals and Details

7.1 Background

The PDSI strategy set out the key strategic intention to reduce buildings based residential support to customers and to commission alternative services that meet the needs identified by customers in the consultation undertaken for the strategy. The Shared lives Adult Placement scheme is the programme to deliver this strategic intention.

Adult Placement Schemes offer the customer choice and control and personalised support. People in adult placements live in the local community sharing in the life and activities of the Adult Placement carer. Adult Placement Schemes delivered by the Local Authority are regulated by the Care Quality Commission and are required to have a registered manager and an Approval Panel for prospective carers. The Approval Panel locally consists of approximately 5 people appointed by the scheme but operating independently.

The current shared lives scheme in Rotherham operates from the learning disabilities service and offers a variety of flexible and personalised services for individuals. The service currently supports approximately 25 people with a learning disability on a long term, respite/short stay and day care basis. Carers are self employed

The National Association of Adult Placement Schemes (NAAPS) was commissioned by South East REIP to provide a report on the quality, outcomes and cost effectiveness of Shared Lives Schemes and identified the following improved positive outcomes:

- Living the life the person wants
- Developing the person's confidence/skills/independence
- Ongoing relationship between person and carer
- Having choices and being in control
- Having different experiences
- Wider social networks
- Increase in self esteem
- Being part of the carer's family and networks
- Integration in the community
- Physical and emotional wellbeing

The report also states that 'cost effectiveness is greater in larger schemes'. This evidence supports the extension of the local scheme to achieve better outcomes for local people and achieve cost efficiencies.

The current levels of payment for services provided is structured as follows:

- Day Care/Sitting/Befriending paid at £5.57 per hour
- Respite Care paid at maximum of 5 hours at £5.57 per hour for support during the day
- Overnight stays are paid at 3 rates to reflect the level of support required: Lower rate- £25.61 per night, Middle rate - £34.25 per night, Higher rate -£36.80 per night
- An exceptional circumstances retainer of £53.62 per week is paid to those carers providing a long term placement to cover the absence of the service user due to holidays/ hospital admissions etc

Contributions from service users are subject to a financial assessment with a maximum charge of £200 per week being levied.

A named registered manager and a full time co-ordinator currently manage the LD scheme and support the Approval Panel within the learning disabilities service. The current registered manager is a service manager within the learning disabilities service. In order to develop the scheme an additional full time worker will be required. It is proposed that a level 3 social worker is recruited as Shared Lives Officer. This will make sure that the current high level of knowledge and skills required to recruit and retain carers, deal with safeguarding issues effectively is maintained. It is proposed that the current Shared Lives Co-ordinator takes on the registered manager role and provides line management to the Shared Lives Officer. The current membership of the Approval Panel will need to be reviewed in order to reflect the extension of the scheme to all eligible adults. An outline action plan is attached as Appendix 1. A Vacancy Control Form accompanies this paper. The post will sit within the Health and Well Being Directorate and the H & WB has agreed to this

The average cost of a residential placement for people with a physical and/or sensory disability is £546.96 per week. This compares to an average cost of £300 per week for the shared lives scheme. This equates to an annual saving of approximately £13,000 per year for each residential placement. There are also cost savings compared to current costs of respite care which average at £546.96 per week. The average cost of day care is approximately £80 per day including transport compared to a cost of £27.85 per day for 5 hours of day care/sitting /befriending service from the shared lives scheme.

The funding for the pump priming of this initiative will be provided by the Supporting People Grant for 2010/11. A review will take place at the end of six months to identify the learning and cost benefit analysis

with conclusions drawn as to the viability of the continuance of this initiative.

8. Finance

The current net budget for the LD scheme is approx £288K which includes the co-ordinators salary.

The following table illustrates the annual costs of the extension of the scheme:

Amount	Purpose	Outcome
£37,021	Recruitment of full time social worker (Band I)	Additional full time post to support extension of scheme.
£7K	Publicity and recruitment campaign	Increased awareness of scheme and additional carers recruited.
£50K	Equipment/Adaptations/Mileage/Running costs of scheme e.g postage/subscriptions	Provision of equipment/mileage for additional worker/provision of equipment/adaptation to enable a carer to offer an appropriate placement/additional administrative costs
£156K	Payment to carers	Based on an additional 10 placements per week at an average cost of £300.

The funding for the pump priming of this initiative will be provided by the Supporting People Grant for 2010/11. A review will take place at the end of six months to identify the learning and cost benefit analysis with conclusions drawn as to the viability of the continuance of this initiative.

The SP funding will provide set up costs to extend the current scheme that operates within the learning disabilities service. The existing scheme provides a variety of services tailored to individual need. This will result in future cost avoidance resulting from demographic pressures. This initiative meets the national and local agenda for Personalisation and meets our requirements for service post inspection (2009) and is a key piece of integrated working.

9. Risks and Uncertainties

9.1 If this initiative is not progressed then the identified efficiencies will not be achieved and the agreed strategic intentions of the PDSI strategy including the consultation with customers that identified services to meet future needs will not be met

- 9.2 There may be an insufficient number of carers recruited to support the extension of the scheme. However, a campaign of awareness raising and advertising will assist in attracting additional carers. The demand for the service exists for a number of people with disabilities particularly young people leaving full time education and foster placements.

10. Policy and Performance Agenda Implications

- 10.1 The 'Putting People First Concordat' (DH 10.12.07) stated the need for 'a mainstream system focussed on prevention, early intervention, enablement, and high quality personally tailored services. In the future, we want people to have maximum choice, control and power over the support.' The extension of the Shared Lives Scheme will offer better outcomes for customers based on their individual needs. The service will be provided in a personalised and flexible manner promoting independence. The scheme will deliver choice and control to customers. It will provide community based care and assist in the development of independent living skills for those leaving long term college, foster or residential placements.

The scheme will positively impact on CQC outcomes framework:

- Outcome 2 Improved Quality of Life
- Outcome 9 Commissioning and use of Resources

The implementation of the scheme will impact positively on:

- NI 119 Self-reported measure of people's overall health and wellbeing
- NI127 Self-reported experience of social care users
- AS LPI PAF C29 Adults with physical disabilities helped to live at home
- NI136 People supported to live independently through social services
- NI 141 Number of vulnerable people achieving independent living
- NI 142 Number of vulnerable people who are supported to maintain independent living
- AS LPI PAF 73 Number of admissions of supported residents under 65 to residential and nursing care

11. Background Papers and Consultation

- 11.1 Putting People First Concordat (DH 10.12.07)
http://www.dh.gov.uk/prod_consum_dh/groups/dh_digitalassets/@dh/@en/documeNs/digitalasset/dh_081119.pdf
- 11.2 Adult Social Care Outcomes Framework - White Paper Our Health, Our Care, Our Say (DH, January 2006)

http://www.dh.gov.uk/prod_consum_dh/groups/dh_digitalassets/@dh/@en/documents/digitalasset/dh_4127459.pdf

- 11.3 Commissioning for Personalisation- A Framework for Local Authority Commissioners (DH 9.10.08)
http://www.dhcarenetworks.org.uk/library/Resources/Personalisation/Personalisation_advice/Commissioning_for_Personalisation_-_A_Framework_for_Local_Authority_Commissioners.pdf
- 11.4 SCIE Guide 14: Improving outcomes for service users in adult placement - [Commissioning and care management](http://www.scie.org.uk/publications/guides/guide14/index.asp)
<http://www.scie.org.uk/publications/guides/guide14/index.asp>
- 11.5 An evaluation of the Quality, Outcomes and Effectiveness of Shared Lives Schemes in South East England (September 2009 naaps/Improvement and Efficiency South East
<http://www.southeastiep.gov.uk/uploads/files/SharedLivesReport.pdf>

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